

SAFER PLYMOUTH

Draft OPCC grant spending plan – February 2020



The purpose of this briefing is to provide guidance and recommendations for the allocation of spend against the grant from the Office of the Police and Crime Commissioner to meet the priorities of Safer Plymouth.

1. Background

1.1 Community Safety Partnerships (CSPs) were set up under Sections 5-7 of the Crime & Disorder Act 1998. They take a multi-agency approach to work together to:

- protect their local communities from crime;
- help people feel safer;
- work out how to deal with local issues like anti-social behaviour, drug and/or alcohol dependency and reoffending;
- annually assess local crime priorities and consult partners and the local community about how to deal with them.

2. Context

2.1 Safer Plymouth is the Community Safety Partnership for Plymouth. It sets the strategic direction for partnership work between agencies in Plymouth. Following recommendations made to Safer Plymouth in September 2016, the Boards Governance structure now aligns with to the Health and Wellbeing Board. It will also strengthen our response to the 7 priority areas of the Devon Sustainability and Transformation Programme.

2.2 Plymouth City Council and Devon CCG integrated commissioning team receives funding from the Police and Crime Commissioner as a grant for spending on local crime prevention and reduction initiatives. For 2020 -21 Plymouth has been awarded a total of £400,568. This is a standstill position on previous year's award. Commissioning decisions will be informed and influenced by the strategic leadership of Safer Plymouth. This fund comes with a Conditions of Grant which the partnership will need to be sighted on to ensure probity of funds.

2.3 The totality of resource supporting community safety is wide reaching and this paper provides a focus on the priorities of the CSP and the commissioning activity against the Police and Crime Commissioner grant.

2.4 Alongside funding for CSPs, the Office for the Police and Crime Commissioner supports a number of activities and services across Devon, Cornwall and the Isles of Scilly which can be found within [Police and Crime Commissioner commissioning intentions 2019 - 2020](#)

2.5 A number of additional funding streams do arise, including but not limited to, MHCLG (awaiting regional DA bid outcome), the Sustainable Transformation Programme, Home Office and consideration of deployment of other system resources.

3. Plymouth Strategic Crime Assessment

3.1 Overall recorded crime in Plymouth increased by 3.6% or 826 crimes in the 12 month period to end March 2019 compared with the same period the previous year. This follows on from an 8% increase reported in the previous strategic assessment.

3.2 Despite the rise in crime, Plymouth has a comparatively low crime rate for a city of its type and is placed third in its most similar family group of partnerships (where first is lowest). Rising crime rates in the city are generally following national trends

3.3 Several types of crime have increased but the majority of the volume is accounted for by rises in violence with and without injury, up 11% (245 crimes) and 10% (347 crimes) respectively) as well as domestic abuse (an increase of 792 crimes). Also, thefts of a motor vehicle have increased by 69% (79 crimes).

4. Safer Plymouth priorities

4.1 The identification of Safer Plymouth priorities have been drawn from the findings of annual Crime Strategic Assessment, the Organised Crime Local Profiles and the Police and Crime Commissioner's Police and Crime Plan.

4.2 There is commonality between the proposed priorities of Safer Plymouth and the strategic direction of the Police and Crime plan and the Commissioners 5 priorities, namely a focus on preventing and deterring crime, protecting people at risk of abuse and those who are vulnerable and supporting victims and witnesses and helping them to get justice.

4.3 In 2019, our annual strategic crime assessment was carried out with the peninsula approach to using the Management of Risk in Law Enforcement (MoRiLE). It is a nationally accredited tool to assess threat, risk and harm. The initial findings were taken to a workshop of key stakeholders to ratify scores and triangulate with confidence and organisational, and city, position scores.

4.4 **High Level Risks** were identified and these should be prioritised by Safer Plymouth and all of its partners, and feature strongly in local strategies and plans:

- Terrorist Incidents
- Domestic Abuse, including Domestic Homicide
- Problem Drinking
- Dangerous Drug Networks, including County Lines
- Drug Trafficking
- Problem Drug Use, including Drug Related Deaths
- Rape and Sexual Assault
- Alcohol Related Hospital Admissions
- Child Sexual Exploitation and Abuse
- Fatal and Serious Injury Road Traffic Collisions (NB. It should be noted that Road Traffic Collisions was identified and in consultation with theme leads and local intelligence the Board will not be taking this forward this year as a priority.)

4.5 Safer Plymouth have responsibility to take a lead role in ensuring as a city we better understand issues raised by Organised Crime Local Profiles and these inform emerging areas or issues as a priority such as:

- Cyber Crime including Fraud

4.6 Other areas also require a watching brief:

- Transforming Rehabilitation agenda and the future of Probation and CRCs
- Emerging national legislation in particular the Domestic Abuse Bill and local system leadership programme of work focused on domestic abuse
- New responsibilities for CSPs serious violent crime strategy

5. Current landscape/context

5.1 In January 2020, the Health and Wellbeing Board agreed a number of recommendations including to reduce the 11 current delivery priorities sub-groups of Safer Plymouth into the following thematic partnerships:

- Safer Families
- Safer Communities
- Safer People

These groups have absorbed the delivery priorities on the basis that many of the underlying vulnerabilities and partnership responses strongly overlap; for example we know that Adverse Childhood Experiences (ACE) factors such as parental substance misuse and domestic abuse do not occur in isolation from each other and require innovation and new partnership responses to co-ordinate activity in this area. Each thematic group will have trauma informed practice as a cross cutting

theme. Priorities for the first six months can be seen in the [Health and Wellbeing Board - Safer Plymouth papers 9th January 2020](#)

5.2 Domestic Abuse and Sexual Violence

The Domestic Abuse and Sexual Violence (DASV) partnership group will report through the Safer Families thematic group. The DASV group will continue to have its own defined priorities both because we anticipate that there may well be a requirement to have a statutory local authority led group in the forthcoming Domestic Abuse Bill guidance and because it holds responsibility for significant areas of statutory CSP responsibility such as domestic homicide reviews. This arrangement will be carefully monitored as we introduce the new structures to ensure it is effective and consistent with our wider approach.

5.3 Workforce development plan and Communication strategy

The Health and Wellbeing Board also recommended that Safer Plymouth activity should significantly increase focus on effective communication and workforce development. This was the overwhelming feedback from our consultation events and will be reflected in the recommendations for spend of the OPCC grant.

5.4 Cross cutting themes, areas of focus and future alignment

Safer Plymouth have developed a plan on a page which emphasizes:

- Reducing violence, abuse & exploitation
- Reducing re-offending
- Early intervention & prevention of harm
- Building community resilience & improving lives
- Trauma informed
- Substance misuse
- Mental health

Safer Plymouth should consider how its priorities can help shape, support and align:


- Local reprocurement of the Plymouth Integrated Care Provider
- Plymouth Alliance contract

6. Recommendations

Based on the evidence of need, priorities and discussions with theme leads, the below table provides the development of potential commissioning opportunities for 2020/2021 for agreement by Safer Plymouth:

Safer Plymouth Partnership				
Grant total: £400,568				
Project/Service/Pilot title and brief outline	Amount allocated £	How the outcomes will be measured	Police & Crime Plan priority?	Approved
<p>1. Ensure we support victims of Domestic Abuse with an integrated service containing the different elements necessary to provide an holistic response to the needs of victims and their families. Continue to commission the Plymouth Domestic Abuse Service total annual contract value £573,300 (includes one off additional grant funding). This is an ongoing contract commitment which expires 30th November 2020. The City's response to Domestic Abuse and any future re-procurement will be informed by the Systems Leadership programme currently underway</p> <p>Ensure we support victims of Domestic Abuse with an integrated service containing the different elements necessary to provide an holistic response to the needs of victims and their families. This includes:</p> <ul style="list-style-type: none"> • Refuge and safe house accommodation • Accommodation based support • IDVA service • MARAC co-ordinator • DASH training • Sanctuary scheme. 	£210,000	<p>The Plymouth Domestic Abuse Service contract receives ongoing contract monitoring including quarterly performance returns and review meetings. Outcomes focus on improving the safety of victims and their families and encouraging them to engage with services and ideally move on from an abusive relationship, examples include:</p> <ul style="list-style-type: none"> • 100% of victims engaging with the service are supported to minimise risk to their selves and others, as well as achieving other positive outcomes. • 75% or above victims referred to the service engage with the service • Re-referral rate is below 20% • Staff trained are satisfied • 90% of victims exiting the service do so in a planned way 	<p>3. Protecting people at risk of abuse</p> <p>4. Supporting victims and witnesses and helping them to get justice</p>	
<p>2. Ensure that we support victims of sexual violence with access to therapeutic counselling services</p> <p>Continue to commission the adult therapeutic counselling service for victim of sexual assault with the current contract in place until</p>	£25,000	<p>The current contract with First Light is subject to ongoing 1/4ly contract review meetings. The overall outcome is to ensure that services users are better able to cope with the experience they have had and recover from it.</p>	<p>3. Protecting people at risk of abuse</p> <p>4. Supporting victims and</p>	

<p>31/03/2020 – to be extended 31/03/2021. Total annual contract value £75,000</p> <p>Additional funding has been attracted for children and young people £44,450 (NHSE)</p>		<p>A range of performance indicators are monitored on a quarterly basis which incorporate:</p> <ul style="list-style-type: none"> • Positive responses by service users to a Cope and Recover questionnaire, • National SARC data indicators for counselling service user wait times. 	<p>witnesses and helping them to get justice</p>	
<p>3. Ensure access to an alcohol and substance misuse programme that will ensure those at risk of committing crime or being a victim of crime are supported with appropriate treatment. Continue to commission a community drug and alcohol treatment programme as part of the complex needs Alliance which includes the city's homelessness pathways</p>	<p>£93,575</p>	<p>As a commissioned service we carry out contract review meetings, monitor performance 1/4ly and utilise the National Diagnostic Outcomes Monitoring Executive Summary (DOMES)* report:</p> <p>Proportion of the treatment population in contact with the criminal justice system compared to national average broken down by Opiate; non-opiate; alcohol; alcohol and non-opiate</p> <p>Successful completions as a proportion of Criminal Justice clients of all in treatment compared to national average</p> <p>Proportion of Criminal Justice clients who successfully completed treatment in the first 6 months of the latest 12 month period and re-presented within 6 months compared to national average.</p> <p>* to be reviewed in line with the Alliance developing system outcomes</p>	<p>2. Preventing and deterring crime</p> <p>3. Protecting people at risk of abuse</p> <p>4. Supporting victims and witnesses and helping them to get justice</p>	
<p>4. The Health and Wellbeing board recommended that the partnership should place a greater emphasis on workforce development and communication around key Safer Plymouth priorities. In particular, this will include embedding the contextual safeguarding approach in Plymouth. We see this taking a number of forms and activities:</p>	<p>£25,000</p>	<p>Each training or other activity will provide an opportunity to measure impact and an evaluation will be requested and likely outcomes will include:</p> <ul style="list-style-type: none"> ▪ Increase in reporting of those themes covered and feel safe to report ▪ Increase in confidence/wellbeing ▪ Monitoring – numbers reached at events and/or website hits/retweets 	<p>1. Connecting Communities and Policing</p> <p>2. Preventing and deterring crime</p> <p>3. Protecting people at risk of abuse</p> <p>4. Supporting victims and</p>	

<p>A. Exploitation and substance misuse/alcohol harm</p> <ol style="list-style-type: none"> 1. Develop and collate online resources with schools including e-learning and videos etc to be hosted on POD. This must include a videos on: <ol style="list-style-type: none"> a. How to access substance misuse support services locally (not only Harbour services) b. Risks related to use of ecstasy (further discussion to define) 2. Work with the 8 schools who did not participate in the pupil support training to offer alternative training sessions for their staff e.g. twilight sessions 3-5pm. 3. Develop and provide and offer to all secondary schools. Up to ½ day session for each secondary school. This could encompass a session with year 7 and then a session with year 8. Opportunity to integrate input from a specialist substance misuse service and other key partners such as the Police. Half day could also include a staff awareness raising session? 4. Report on the evaluation of the follow-up pupil support training and the awareness raising sessions. 5. Expand this offer to cover boarder exploitation To be defined and developed with all theme leads as cross cutting issue hidden harm, SOC networks, vulnerable people 	<p>(£8,000)</p>	<p>Purpose:</p> <ol style="list-style-type: none"> 1. Pupils have Increased knowledge and understanding of substance misuse issues + rights and responsibilities (rather than focus on effects and risks this should reflect substance misuse experiences of work under taken with young people e.g. why and how people have developed problem use (using to cope) ; how services can be accessed and what happens when you do; concerns about others – what help is available) 2. Staff have improved awareness of substance misuse issues and local approach 	<p>witnesses and helping them to get justice</p> <ol style="list-style-type: none"> 5. Getting the best out of the police
<p>B. Trauma informed training</p> <p>Safer Plymouth has used EOS project funding (MHCLG) to run a pilot training project which has allowed us to develop trauma informed practice course, based firmly in our locally agreed approach. Demand for the course far outstripped capacity with over 600 applicants for 90 places. The course firmly locates trauma informed practice in a community safety and contextual safeguarding exploring key themes such as the impact of childhood adversity on patterns of offending and victimisation. We propose</p>	<p>(£5,000)</p>	<p>We have developed 2 key documents, firstly an evaluation form for the training attendees which will be used to collate learning outcomes and to support changes to the programme.</p> <div style="text-align: center;">  <p>Trauma Informed Evaluation Form.docx</p> </div>	


<p>to build capacity in this programme to go further and faster, training an additional 500 staff to meet the identified needs.</p> <p>C. Lived Experience A key component of our trauma network is to ensure we build an approach that consistently puts lived experience at the centre of our work. We recognise the need to understand best practice on how to work with people with lived experience including the associated risks of exploitation and retraumatisation. What is clear is that in our ambitions to hold this space we must look after this incredibly generous expertise. We will work with this sub group of the network to design and deliver guidance and support for lived experience.</p> <p>D. Radicalisation and extremism appreciative enquiry Create space over the next 12 months for professional curiosity around a deeper understanding of Prevent which will explore:</p> <ul style="list-style-type: none"> ▪ Strengthening relationships ▪ How are we connecting this to Prevent early intervention and prevention ▪ Understanding our response to current academic evidence. 	<p>(£4,000)</p> <p>(£8,000)</p>	<p>In addition, a manager information and support pack</p> <p>We will develop a set of outcomes with the network that will help us indicate:</p> <ul style="list-style-type: none"> ▪ People with lived experience feel safe to contribute across Safer Plymouth themes ▪ People with lived experience feel safe to report ▪ People with lived experience are well ▪ People with lived experience report they feel their voice is heard ▪ Developing a best practice network and safeguarding practices across the city – opportunities for codesign <p>This will be developed with the Safer Communities theme group and lead</p>		
<p>5. During 2019, we heard from children and young people about what trauma means to them. They created a great resource and we want to consider how we respond:</p> <p>https://vimeo.com/380271326</p> <p>The Safer Families group are keen to explore the feasibility whether a peer mentoring, perhaps with no time limit.</p>	<p>£10,000</p>	<p>We are exploring options to progress this work:</p> <ul style="list-style-type: none"> ▪ PCC has a contract in place with an existing provider that would fit or expand on current offer and therefore contract monitoring and KPIs are in place ▪ Feasibility study and additional analysis for potential targeted cohort 	<p>1. Connecting Communities and Policing?</p> <p>2. Preventing and deterring crime</p>	

<p>Additionally, we have are beginning to see some intelligence in a number of areas that could provide a targeted response, but that also needs further interrogation:</p> <ul style="list-style-type: none"> ▪ At risk of school exclusion ▪ ASB and first offences ▪ Unplanned school exits ▪ Correlations with poor speech and language 			<p>3. Protecting people at risk of abuse</p>
<p>6. To ensure key analysis such as OCLPs is available for the Safer Plymouth partnership to assist with evidence based decision making and identifying priorities. Consideration to be given to emerging issues and themes. For 2020/21 we a number of areas to consider</p> <ul style="list-style-type: none"> ▪ Serious violent crime strategy – preparing for the future CSP stat duty – identifying and learning from best practice. Taking a trauma informed approach, ACE aware and public health originated ▪ Domestic Abuse Act and any proposed additional statutory duties 	<p>£13,993</p>	<p>To enable the delivery of key activities that will support the community safety outcomes within the Plymouth Plan, a number of outputs will be considered and produced:</p> <ul style="list-style-type: none"> ▪ Strategic Crime Assessment ▪ ARID data approx. £3k ▪ Responding to key emerging issues/themes via deep dives or physical response such as ASB or low level crime ▪ Preparation for serious violent crime responsibilities ▪ Preparations for the Domestic Abuse Act ▪ Peer review into our DHRs, child safeguarding case reviews and other processes/reviews 	<p>1. Connecting Communities and Policing 2. Preventing and deterring crime 3. Protecting people at risk of abuse 4. Supporting victims and witnesses and helping them to get justice 5. Getting the best out of the police</p>

7. Risks

Areas that may pose a risk or initiatives that have previously been funded via these monies:

Theme	Initiative/concern	Budget	Recommendation
Mental Health	Mental Health had been identified by the partnership as a key priority for focus last year. In particular the Police are seeing increasing pressures on their resources. We are experiencing an issue around “Repeat” Section 136 Clients who are not sectioned, discharged and then later picked up again by police.	£23,000*	Awaiting feedback CCG and provider – £23,000 is left to be available – mental health is a cross cutting issue for the partnership (this is the cost for 6 months)

	<p>The Devon CCG have varied their contract with the Crisis café and have been providing:</p>  <p>OPCC funding proposal.pdf</p>		<p>We would need to consider other funding streams. This will be discussed with our CGG colleagues and the local mental health partnership board.</p>
DA/CSA/SV	<p>Healthy Relationships – Safer Families have identified this as a priority and to provide leadership to promote.</p>	£10,000	<p>Safer Plymouth has supported this programme for 3 years. In this time work has several resources have been developed alongside schools with several pilots to support codesign.</p> <p>Schools now have a statutory duty to deliver RSE and this programme has provided the city with a fantastic ‘head start’ and clear framework for best practice. We continue to have limited influence over the education landscape which makes quality assurance challenging.</p> <p>This work should continue to be a priority and we should support efforts to direct system resource and secure other funding as and when appropriate for the programme which now sits under Together for Childhood. Via the CCG STP work we have secured £10k to support this programme.</p>
ENTE	<p>Taxi Marshalls, 6 monthly report:</p> <p>The anecdotal and qualitative evidence supplied by the taxi marshalls and the public opinions expressed by the customers has clearly indicated a positive response to the use of the taxi marshalls. Reports from the taxi marshalls have also identified interventions which have no doubt prevented crime and disorder from continuing or commencing in the first place.</p> <p>2018 July-Sept – Number of users of both ranks – 30,172 2019 July-Sept – Number of users of both ranks – 18,988 December 2018 – Number of users of both ranks – 4,837 Total customers assisted since the scheme began – 53,997</p>	£10,000	<p>This was agreed last year as a one off using agreed carry forward monies from 18/19 – this is not on the list of high risk priorities from Strategic Crime Assessment. Are there other funding streams that would better align?</p>

8. Next Steps

- 8.1 Safer Plymouth executive group to discuss and secure agreement on draft recommendations for grant spend
- 8.2 Take to Safer Plymouth Board for final agreement and sign off the recommendations as laid out in sections 6 and 7 be taken forward for OPCC scrutiny and approval.
- 8.3 Once approval has been gained, seek formal agreement from the Police and Crime Commissioner and Treasurer.
- 8.4 Initiate commissioning activity and wider stakeholder engagement
- 8.5 Provide further support to Safer Plymouth to deliver against the priorities identified within this document and the community safety outcomes within the Plymouth Plan.